

HEALTH AND HOUSING SCRUTINY 2 SEPTEMBER 2020

DARLINGTON BETTER CARE FUND

SUMMARY REPORT

Purpose of the Report

1. The purpose of this report is to update Health and Housing Scrutiny on the position of the Better Care Fund for Darlington and the future structure of the programme. It must be noted, at the point of submission, there was minimal information in relation to the remit and future structure of the programme, and no guidance has been issued for the 2020/21 programme.

Summary

2. The Better Care Fund (BCF) is a programme spanning both the NHS and Local Government which seeks to join-up health and care services, so that people can manage their own health and wellbeing, and live independently in their communities for as long as possible. It brings together ring-fenced budgets from Clinical Commissioning Group (CCG) allocations, and funding paid directly to local government, including the Disabled Facilities Grant (DFG), the improved Better Care Fund (iBCF) and the Winter Pressures grant.
3. There are seven workstreams to support the delivery of the BCF Priorities:
 - (a) Improving healthcare services to Care Homes:
 - (b) Equipping people to be resilient and self-reliant through Primary Prevention/Early intervention, and Care Navigation
 - (c) Intermediate Care and improvements to reablement and rehabilitation services; further
 - (d) Improving Transfers of Care through the implementation of the High Impact Change Model,
 - (e) New models of Care and personalisation of services including through technology and domiciliary care;
 - (f) Supporting carers and delivering DFG adaptations.
 - (g) Improving Dementia Diagnosis and post diagnosis support
4. There are 4 national conditions in place across BCF against which all system areas must comply, these being:
 - (a) NC1: Jointly agreed plan between CCG and LA
 - (b) NC2: Social Care - level of spend of social care in line with CCG contribution
 - (c) NC3: NHS Commissioned out of hospital services – has the area committed to spend at equal or above the minimum allocation for NHS commissioned out of hospital services
 - (d) NC4: Implementation of HICM through managing transfers of care: Confirmation of plan in place

5. Finally, there are 4 metrics against which performance of the Programme is measured:
 - (a) Non Elective Admissions: Total number of specific acute non-elective spells per 100,000 population
 - (b) Reablement: Proportion of older people (65+) who were still at home 91 days after discharge from hospital into reablement/rehabilitation services
 - (c) Delayed transfers of Care: Average number of people delayed in a transfer of care per day (daily delays)
 - (d) Residential Admissions: rate of permanent admissions to residential care per 100,000 population (65+)

6. The 2019/20 Plan was approved by NHS England in January 2020, following submission in September 2019

7. The current 2020/21 Better Care Fund, is a one year continuation programme, with no changes to the national conditions or metrics. However, like all systems across England we are awaiting the planning guidance to inform the development of a Darlington Plan. It is estimated that, due to covid related delays, the guidance will not be issued until August, at the earliest.

8. Following discussions with the Better Care Manager for the North East and Cumbria, it is envisaged that the 2021/24 will be a multi-year framework. Again, confirmation is awaited on this, although it is expected that this will include a review of metrics as well as the implementation of a revised High Impact Change Model.

Recommendation

9. It is recommended that :-
 - (a) Members note the position of the Better Care Fund and the delays to revised planning guidance.

Suzanne Joyner, Director of Children and Adult Services

Background Papers

There are no background papers

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S17 Crime and Disorder	Not applicable
Health and Well Being	The Better Care Fund is owned by the Health and Wellbeing Board
Carbon Impact and Climate Change	None
Diversity	None
Wards Affected	All
Groups Affected	Frail elderly people at risk of admission/re-admission to hospital

Budget and Policy Framework	Budgets pooled through section 75 agreement between DBC and Darlington CCG
Key Decision	No
Urgent Decision	No
One Darlington: Perfectly Placed	Aligned
Efficiency	New ways of delivery care
Impact on Looked After Children and Care Leavers	This report has no impact on Looked After Children or Care Leavers

MAIN REPORT

Information and Analysis

Update metrics position

10. Below summarises the Darlington performance against the 4 metrics as at the end of quarter 4 2019/20.

Metric	Definition	Achievements
NEA	Total number of specific acute (replaces General & Acute) non-elective spells per 100,000 population	2019/20 year end position shows activity of 13,535 vs plan of 13,603 however Q4 performance has been impacted by COVID-19.
Res Admissions	Rate of permanent admissions to residential care per 100,000 population (65+)	2019/20 year end position shows performance rate of 697.5 vs a 19/20 target of 702.1 and therefore indicator has been achieved.
Reablement	Proportion of older people (65 and over) who were still at home 91 days after discharge from hospital into reablement / rehabilitation services	Q4 19/20 rate of 83.9% is a significant increase from Q4 18/19 which was 68.3%.
Delayed Transfers of Care	Average Number of People Delayed in a Transfer of Care per Day (daily delays)	Performance up to Feb-20 was below target. YTD delayed days to Feb-20 were 751 vs an annual target of 1,830. DToC reporting has since been suspended due to COVID-19.

Finances

11. The financial package that makes up the Darlington Better Care Fund for 2019/20 was:

Funding Sources	Income	Expenditure
DFG	£937,154	£937,154
Minimum CCG Contribution	£7,856,365	£7,856,365
iBCF	£3,855,005	£3,855,005
Winter Pressures Grant	£501,172	£501,172
Additional LA Contribution	£0	£0
Additional CCG Contribution	£0	£0
Total	£13,149,696	£13,149,696

Funding for 2020/21 has been confirmed as:

DFG	£937,154
Minimum CCG contribution	£8.241m
iBCF and winter pressures	£4.36m
Total	£13.538m

Spend Breakdown 2019/20

NHS Commissioned Out of Hospital spend from the minimum CCG allocation

Minimum required spend	£2,232,556
Planned spend	£5,021,325

Adult Social Care services spend from the minimum CCG allocations

Minimum required spend	£2,519,223
Planned spend	£2,547,140

Scheme Types

Assistive Technologies and Equipment	£66,484
Care Act Implementation Related Duties	£314,331
Carers Services	£546,825
Community Based Schemes	£900,407
DFG Related Schemes	£1,255,717
Enablers for Integration	£358,351
HICM for Managing Transfer of Care	£1,722,921
Home Care or Domiciliary Care	£20,000
Housing Related Schemes	£543,226
Integrated Care Planning and Navigation	£392,347
Intermediate Care Services	£3,445,067
Personalised Budgeting and Commissioning	£0
Personalised Care at Home	£0
Prevention / Early Intervention	£245,826
Residential Placements	£120,000
Other	£3,218,194
Total	£13,149,696

Outcome of Consultation

- All plans in relation to the Better Care Fund are agreed jointly across Health and Social Care. When guidance is received on future years programme requirements, these will be reported to scrutiny and the Health and Wellbeing Board.